

CJCC ANNUAL REPORT 2023

17th Judicial District Criminal Justice Coordinating Council

Chair: Brian Mason, District Attorney

Vice-Chair: Emily Fleischmann, Public Defender

CJCC Director: Karen Schweihs



CRIMINAL JUSTICE COORDINATING COUNCIL

Members:

Brian Mason, 17th Judicial District Attorney, Chair Emily Fleischmann, Public Defender, Vice-Chair Steve O'Dorisio, Adams County Commissioner Emma Pinter, Adams County Commissioner Gene Claps, Adams County Sheriff Don Quick, 17th Judicial District Chief Judge Jenifer Morgen, 17th District Chief of Probation Amanda Bailhache, Municipal Judge, Northglenn/Federal Heights Terrence Gordon, Thornton Chief of Police Matt Domenico, Brighton Chief of Police Mark Goodell, Broomfield Deputy Chief of Police Mike Clement, Broomfield Deputy Chief of Police Amanda Jones, COO, Community Reach Center Kim Messina, Victims' Services Brighton Police Department Tara Capolungo, Director of Victim Witness, District Attorney Office Jim May, Northglenn Chief of Police Johanna Siens, Community Corrections Administrator

Additional Participants:

Toni Wehman, CJCC Governance Officer **Karen Schweihs**, CJCC Director

EXECUTIVE SUMMARY

2023 was a successful year of re-starting the **17**th Judicial District Criminal Justice Coordinating Council

Key CJCC restart highlights:

- Revised and approved Bylaws.
- Identified key subcommittee/working groups
- Utilized rank-choice voting to determine priority efforts for each subcommittee
- Voted in subcommittee chairs and vice-chairs and began recruiting members
- Adopted a consistent schedule of CJCC meetings and subcommittee meetings
- Created two working task forces to undertake a Warrant Forgiveness effort and to rebuild a
 Juvenile Assessment Center entity
- We have created a CJCC Website, QR Code, and CJCC Facebook Page (screenshots below).
 Criminal Justice Coordinating Council (CJCC) | Adams County Government (adcogov.org)



Sheriff
Surveyor
Treasurer & Public Trustee

Our mission is to provide an ongoing forum for top leaders from justice agencies, local government offices, and community partners to prioritize public safety and criminal justice reform in an effective and equitable way. The CJCC was established by the Adams County Board of Commissioners October 31, 2011, and later clarified its establishment and role by resolution on August 19, 2014.

The CJCC Chair is the 17th Judicial District Attorney Brian Mason and the Vice- Chair is Public Defender Emily Fleischmann.

The CJCC includes the following six subcommittees:

- · The Executive Subcommittee
 - Chair: Brian Mason, District Attorney 17th Judicial District
- The Alternative Sanctions & Court Process Subcommittee Chair: Don Quick, Chief Judge 17th Judicial District
- The Crime Prevention, Intervention, and Re-Entry Subcommittee Chair: Gene Claps, Adams County Sheriff
- The Behavioral Health Subcommittee
 Chair: Emma Pinter, Adams County Commissioner
- The Justice, Equity, Diversity, & Inclusivity (JEDI) Subcommittee
 Chair: Steve O'Dorisio, Board Chair of the Adams County Commissioners
- The Juvenile Justice Subcommittee
 Chair: Terrence Gordon, Chief of Police, City of Thornton

The CJCC consists of top leaders in the criminal justice field. The council includes the District Attorney (Chair), Public Defender (Vice-Chair), Adams County Sheriff, Judges, Police Chiefs, County Commissioners, Behavioral Health, Community Corrections, Victims' Representatives, and Probation. The CJCC includes Adams County, Broomfield County, and Municipal Representation. Maintaining the integrity of the CJCC is critical to its success in providing innovative solutions to the complex needs of the community it serves.

View Bv-Laws

Meeting Agendas and Minutes



Welcome to the 17th Judicial District Criminal Justice Coordinating Council!





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ACCOMPLISHMENTS IN 2023

Fresh Start Warrant Forgiveness Day:

In January 2023, a working group with members from the judiciary, District Attorney's office, Public Defender's office, and municipal courts organized the first Warrant Forgiveness Day in the 17th Judicial District.

Members of the Working Group were:

- 1. Gene Claps
- 2. Simone Jones
- 3. Patricia Kmitta
- 4. Jenifer Morgen
- 5. Rhoda Pilmer

- 6. Emily Fleischmann
- 7. JP McCarty
- 8. Kristen Blodgett
- 9. Dina Jones
- 10. Karen Schweihs

Fresh Start was held on May 19, 2023, at the 17th Judicial District Courthouse in Brighton and in Broomfield in-person and virtually. In addition, the municipal courts of Northglenn, Broomfield, Brighton, and Commerce City also joined the effort.

The goal of the Warrant Forgiveness event was to resolve outstanding low-level warrants that were hanging over the heads of people in our jurisdiction, negatively impacting them in being able to get jobs, and housing. along with multiple community resources to provide support to our residents.

At Fresh Start, eighty-two people were served and over one hundred warrants were resolved. The oldest warrant was from 2003 but most were more recent warrants, and they were mainly for failing to appear on a court date. This effort also helped clear docket space because the majority of the cases were not continued and were closed with no future appearance dates.

Fresh Start Data

Number of Participants:

Adams County in-person: 37

Adams Virtual: 52

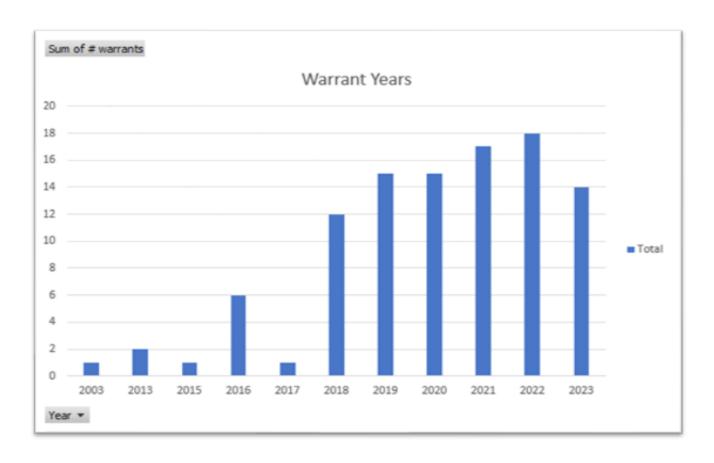
Broomfield County in- person: 3

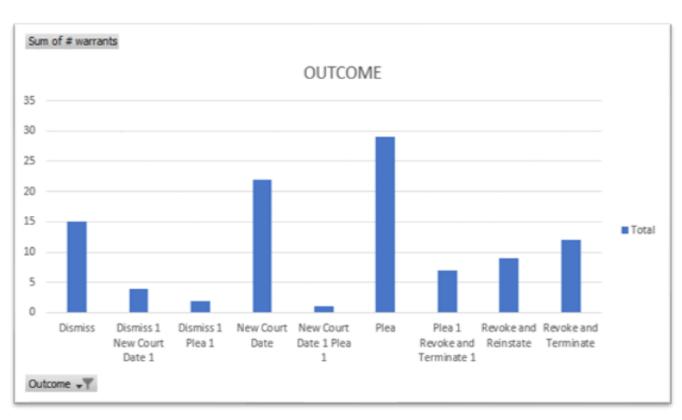
Broomfield Virtual: 8

Municipal: 2

Total Participants: 82

Total Warrants Resolved: 102





CJCC SUBCOMMITTEES

After discussions with all of the council members of the CJCC, several subcommittees were proposed and voted on. Those subcommittees were:

- 1. Crime Prevention, Intervention, and Re-Entry,
- 2. Behavioral Health,
- 3. Justice, Equity, Diversity, and Inclusivity (JEDI),
- 4. Alternative Sanctions, Incentives, and Court Process, and
- 5. An Executive Subcommittee of all the chairs for these committees

After the Juvenile Assessment Center, The Link, was closed in April 2023, the CJCC voted to create a sixth subcommittee.

6. Juvenile Justice.

The CJCC then underwent ranked choice voting to help identify consensus priorities for each subcommittee regarding topics and priorities. They are as follows:

Crime Prevention, Intervention, and Re-Entry (Tie for #1 Priority)

- 1. Addressing Gun Violence in Community
- 2. Resources- Housing, Transportation, Employment
- 3. School and CJ Collaboration
- 4. Post-Conviction Needs
- 5. Sexual Assault Prevention

Behavioral Health

- 1. 24 Hour Crisis/Detox Facility
- 2. Jail Behavioral Health Needs
- 3. Competency Needs
- 4. Co-Responder Effort
- 5. Post-Conviction MH and Substance Abuse Needs
- 6. Fentanyl/Opiates with Opiate Council

Justice, Equity, Diversity, and Inclusivity

- 1. Data Collection- throughout the CJ Process
- 2. Recruiting and Retention in the CJ System
- 3. Implicit Bias Training for CJ Employees
- 4. Sentencing
- 5. CPAT-R and Bond Reform

Alternative Sanctions, Incentives, and Court Process

- 1. Data Sharing for Courts (County needs Municipal Access-past project)
- 2. DOOR Transportation Project (past project)
- 3. Docket Efficiency
- 4. Restorative Justice
- 5. Community Voice in Sentencing

Executive Subcommittee

- 1. Strategic Planning
- 2. Review and Update CJCC By-Laws
- 3. Current CJ Legislative Updates (including sex offender management updates)
- 4. Information Sharing with local and National CJCC's

CRIME PREVENTION, INTERVENTION, AND RE-ENTRY SUBCOMMITTEE (CPIRE)-Chair: Sheriff Gene Claps

MEMBERS:

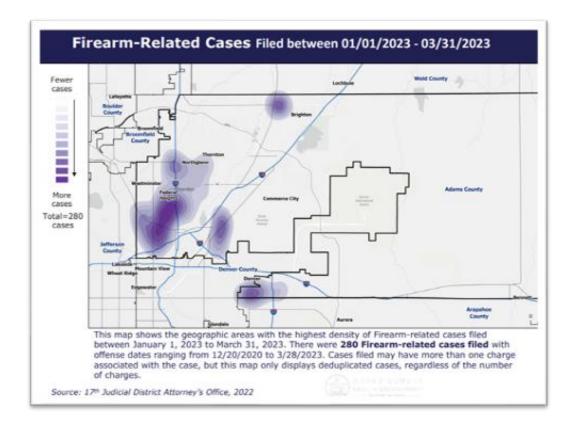
Robert Nanney Lindsay Laughery Kenneth Boyd Jeffrey Simonek Monica Buhlig Amy Bockman Joseph DeHerrera Elizabeth Barajas Sam Rabins Rashid Jordan Mike Hanifin Adam Anderson Gabriela Reyes Jamie Rodriguez Karla Ojeda Vicki Normoyle Paul McCain

Work/Accomplishments:

A Gun Violence and Sexual Assault Crime Heat Map:

The CPIRE subcommittee requested all crime data regarding gun violence and sexual assault from district-wide law enforcement agencies. The project was hampered initially because this data had been stolen in a ransomware attack of AdComm. However, the District Attorney's office data was able to be collected on filed gun violence and sexual assault cases.

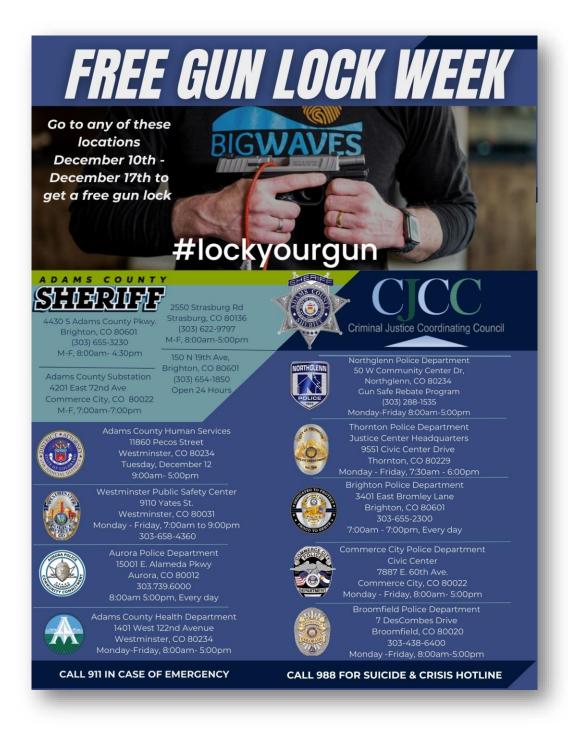
Utilizing this data and additional health department data, Adam Anderson from the Adams County Health Department was able to generate several Heat Maps regarding these crimes. This allows the subcommittee to continue to address these issues in a more coordinated and data-driven way.



Medication-Assisted Therapy Program in Jail Grant Application Completed:

The CJCC completed a grant application with the support of the staff from the Adams County Sheriff's Office to improve services in the jail to reduce risk of fentanyl and opiate overdoses and improve public safety upon release.

Free Gun Lock Week: The District Attorney, Sheriff's Office, Adams County, and Municipal Police Departments all partnered to distribute free gun locks to Adams and Broomfield Counties prior to the holidays. This event included eleven locations over seven days of free gun lock distribution.





Safe Storage

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Firearm Safety Information





Colorado's **Safe Storage Gun Law**

Why Are Gun Locks So Important?

Responsible Gun Storage Sites







BEHAVIORAL HEALTH SUBCOMMITTEE – Chair: Commissioner Emma Pinter

MEMBERS: Dr. Jesseca Manson Dr. Ambra Born Debbie Stafford Fran Groff-Gonzales	Jessica Hulse Crystal Morgado Kim Messina Natalee Salcedo Holly Hoff	Monce Portillo Emma Goforth Amanda Bailhache Jillian Coffey Bill Dunning
Robert Dorshimer Sheriff Gene Claps Jackson Laughlin Brian McGarry Dr. Bri Duval	Sam Rabins Kelley Terrell Amanda Jones Crystle Johnson Alyson Dinkin	Josh Lagge Hassan Latif Michael Marsico

Work/Accomplishments:

Supported work on 24-hour Detox and Crisis Center

Several members of the subcommittee worked on a county-wide effort to develop and disperse an RFI for a Detox and Crisis Center in Adams County. A previous detox center was closed during the pandemic.

Deep dive into community competency needs and gaps in services.

The subcommittee was provided a jail tour by Sheriff Claps as part of an effort to understand in-custody mental health needs. Jackson Laughlin and Amanda Jones provided presentations on competency law and the practical reality of competency work. At another meeting, the subcommittee talked with state-wide experts on forensic psychology and the forensic navigator program to better understand all aspects of competency in the criminal justice system. The goal of this deep dive is to better understand the challenges faced in the community for those who are found incompetent in the criminal justice system but need services to prevent re-offending. With this greater understanding, it is hoped that the committee can help undertake and develop effective options in the community to support individuals struggling with serious competency issues.

In 2024, the subcommittee will be continuing its work on how it can help improve the competency restoration process especially as it relates to the transition of in-custody to out-of-custody.

Based on the information gathered in its study of competency issues for the 17th Judicial District, the committee will be trying to work on increasing service providers in the community, reducing time delays, and making policy recommendations.

Made a specific effort to involve all Adams County municipal co-responders in the committee.

Co-responder needs are frequently discussed in the bi-monthly Behavioral Health subcommittee meetings. Municipal co-responder leaders were invited to be on the Behavioral Health subcommittee to serve as a communication hub for needs that the CJCC should try to address across city boundaries. This effort has subsequently spun off into more regular meetings of municipal co-responders organized by the Adams County Health Department. The committee celebrated National Co-responders Appreciation Day for the first time in Adams County.



JUSTICE, EQUITY, DIVERSITY, AND INCLUSIVITY (JEDI) – Chair: Commissioner Steve O'Dorisio

MEMBERS:

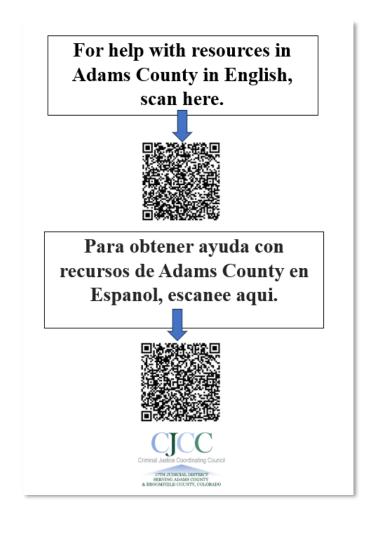
Mike Clement Candace Gonzales Rhoda Pilmer Vira Herrera Silvia Ramos Gamboa Mariana Vielma Colleen Kent Tamara Dixon Donavan Bailey

Cher Her Abbey Williams Angelica Castillo Dennis Swain

Work/Accomplishments:

Resource Maps

QR Codes were created with links to Adams County Resource Handbooks in English and Spanish. These codes were provided to the Adams County Courthouse and municipal judges to post outside of courtrooms. These handbooks provide information about resources for utilities, food, housing, and clothing.



Evaluation of consistent race and ethnicity demographic data collected in 17th Judicial District's criminal justice databases.

To be able to make informed decisions regarding justice, equity, diversity, and inclusivity in the criminal justice system, the committee decided that accurate data from Adams and Broomfield organizations is needed. In the process of looking for such data, the committee realized that all agencies across the criminal justice system or touching the criminal justice system were collecting data differently. The committee investigated the feasibility of having all community partners utilize the same data definitions and tracking. However, the committee discovered that demographic definitions were often determined due to federal requirements and could not be easily modified at the county/district levels. As such, the committee drafted a memo to the larger CJCC leaders with some suggestions on how to possibly improve demographic data collection on a more local scale.

Identifying Key Consistent components of Anti-Bias Training across the 17th Judicial District for criminal justice-related entities.

Starting in 2023 and continuing into 2024, the JEDI committee is undertaking a comprehensive look into the EDI/Bias trainings various criminal justice or criminal justice-adjacent entities are providing their employees. The committee started by looking at the County's implicit bias training from Dennis Swain. The committee will then continue to look into possible barriers to system-wide implementation of implicit bias training- cost, time, competing commitments, and agencies may have their own training that they are satisfied with. A survey has been created for each agency to complete.

ALTERNATIVE SANCTIONS, INCENTIVES, AND COURT PROCESSES (ASICP) – Chair: Chief Judge Don Quick

MEMBERS:

Emily Fleischmann Jess Redman Adam Gollin Julie Heckman Shawn Day Amanda Bailhache Simone Jones Mariana Vielma Kyle Seedorf Bill Dunning Jennifer Singh Amanda Rice

Work/Accomplishments:

Reviewed previous information-sharing project undertaken by the CJCC before COVID

Invited Aurora Municipal Judge Shawn Day to present on HB 23-1132

The subcommittee learned more about the statewide Data Sharing Task Force to identify data-sharing needs and barriers for HB 23-1132 and identify ways these efforts will improve information-sharing between municipal and state courts.

Investigated funding sources to address the need for transportation to the courthouse.

The subcommittee may apply for Correctional Treatment Board Funding for the following fiscal year.

Reviewed how to improve docket efficiency.

Chief Judge coordinated with Public Defender's Office, District Attorney's Office, and Sheriff's Office to identify barriers slowing down the court process. Subcommittee members are working to increase efficiency.

Reviewed possible solutions regarding competency case needs and backlog.

The subcommittee started working towards starting a specialized competency court and identified in-custody competency restoration as a need for the 17th Judicial District.

Discussed ways to improve alternative sanctions such as new diversion programs, specialty courts, started planning FRESH START 2024!

JUVENILE JUSTICE – Chair: Thornton Police Chief Terrence Gordon

Tiffanie Garcia Lindsay Salas Members: Lynn Baca Sara Strufing Jared Barr Kari Daggett Mark Goodell Heather Geyer Keith Evans Mike Clement Ronnie Brickey Chris Gdowski Vicki Ricord Lori Bailey Toni Wehman Kim Mesina Randall Darlin Adam Stephens Michal Lord-Blegen Lauren Palumbo Michelle Kline McKenna Hynes

Work/Accomplishments:

Came into existence urgently and began working quickly.

In April 2023, The Link (Adams and Broomfield's Juvenile Assessment and Resource Center) closed, unfortunately. The CJCC voted in response to re-create a Juvenile Justice Subcommittee for the CJCC. Juvenile Justice had been a previous subcommittee but was not re-constituted in the new subcommittee organization of the CJCC because there were already several committees like the Juvenile Service Providers Committee (JSPC) and Collaborative Management Partnership (CMP) that work on youth issues, namely preventing youth from becoming involved with the criminal justice system or child welfare services. However, with the closure of The Link, the CJCC voted to have a Juvenile Justice Committee specifically to work on rebuilding a Juvenile Assessment Center for Adams and Broomfield Counties.

The Juvenile Assessment Center Summit

On August 11, 2023, The CJCC, The District Attorney's Office, and Thornton Police Department coordinated an event with Adams and Broomfield School Superintendents, Police Chiefs, Human Services, City and County Leaders to work towards building a new and improved Juvenile Assessment Center in the 17th Judicial District.









Created a JAC Task Force

The JAC Task Force was created to work on the details of creating a 501(c)(3) for a new Juvenile Assessment and Resource entity for the 17^{th} Judicial District. The Task Force will be working with a contractor to file with the IRS and develop by-laws along with creating a Board of Directors.

EXECUTIVE COMMITTEE (GOVERNANCE AND LEGISLATION) – Chair: District Attorney Brian Mason

MEMBERS:Don QuickBrian MasonGene ClapsEmily FleischmannSteve O'DorisioEmma PinterTerrence Gordon

CJCC Bylaw Review Project Completed.

The CJCC Executive Subcommittee successfully updated the CJCC by-laws to reflect the more innovative changes required after the COVID-19 pandemic. The new bylaws and Open Meeting Law agendas are posted on the CJCC website.

National Association of City and County Health Officials 2024 Youth and Community Violence Action Teams (VPAT) Project.

The Adams County Health Department was awarded up to \$50,000 to participate in the project with the District Attorney's Office and CJCC Director to be a host site to create a strategic plan for violence prevention in the 17th Judicial District.



For any questions or for more information regarding the 17th Judicial District CJCC, please contact:

Karen Schweihs, CJCC Director, at kschweihs@da17.state.co.us